

From Pilots to Systems Change: How County Child Care Pilots can Inform Statewide Change

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Presentation Overview





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Why Pilots?

Millions of families searching for care

In FY 2015-16, counties collectively **returned over \$200 M** in uncaptured contract dollars





Why is Underearning Occurring?

- One size fits all policies don't work across the state – e.g.: eligibility & reimbursement rates
- Lack of flexibility in getting contract dollars where most needed
- TK implementation & ripple effects on programs serving younger kids



Intent of Pilots

- Provide more stability for families
- Increase access to care
- Shift to more child-focused approach
- Increased local accountability

These changes under the pilots have been BIG, but tend to alig with federal CCDBG re-authorization

What are the Pilots?

County pilots address underearning by allowing county flexibility in four key areas:

- 1. Family Eligibility
- 2. Family fees
- 3. Reimbursement Rates
- 4. Other ways to maximize child care contracts

Changes allow counties to capture more child care \$ to serve more families



Other Important Aspects

- Cannot infringe on other counties' funding
- Voluntary, opt-in process for county contractors
- Increased coordination, collaboration locally
- New coordination with Stage 1 CalWORKs
- Evolving and testing new policies
- Equity concerns for other 2/3 of the state

San Francisco Pilot

Why a Pilot in SF?

Providers:

- Title 5 contractors were shutting down
- Contractors were not full
- Workforce retention issues

Families:

• Parents were refusing raises





SF returning 2% of funding

Initial SF Pilot

"Right-sized" state policies that didn't work in SF:

- Contracts through higher reimbursement rates
- Increased family income-eligibility





- Higher Standard Reimbursement Rates
- 85% State Median Income eligibility

Increased communication among local contractors:

 Kept allocated funding in SF and with contractors where needed



 Invented Voluntary Transfer of Funds

Pilots 2.0

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Alameda tests new polices under their pilot:

- 2-year eligibility
- Families seeking Employment have 12 months of eligibility
- CSPP enrollment at 2 years 9 months
- "Limited English" adjustment factor for all school age children in CCTR

Amazing success in Alameda! San Mateo and San Francisco follow suit



SF Pilot Outcomes

- Established the Voluntary Temporary Transfer: now statewide and overseen by CDE
- Increased Access: <u>16,485 children</u> who would not have been eligible (2010-17)
- **Continuation of Centralized Eligibility List (CEL):** can serve highest need, lowest income families through the CEL
- **Strong Local Coordination:** creates an incentive for contractors to work cohesively to maximize contracts
- **Contractor Training:** contractors participating in pilot are returning fewer \$ in comparison to baseline
- Increased Reimbursement Rates: 6.5% increase for CCTR; 7.2% for CSPP allowed contractors to stay in business
- Returned Fewer Funds to State

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What's Ahead

- Local: Collaborate and align with the four current pilot counties
- New Wave of Pilots: Partner with new pilot county to provide TA and support
- Statewide System: Advocate for continued expansion of pilot policies that are working to offer benefits statewide

Fresno County Pilot (2017)

Why a Pilot in Fresno?

Families

- Subsidies not meeting the reality of working families
- Families need more flexibility
- Families not taking raises for overtime hours

Providers

- Under-enrollment = under-earning
- Contractors no longer in operation





Fresno returned over \$12 M (15.7%) of funding in FY 15-16

Fresno Pilot Implementation Planning

- Holding one-on-one meeting with contractors
- Holding contractor workgroup meetings

Crafting Fresno's pilot plan:

- 24 month eligibility
- 2.9 year-old enrollment in CSPP
- 85% SMI
- 12-monoths seeking employment as need
- 32.5 hours per week for seeking employments

Planning for implementation July 1, 2018

Statewide Systems Change

Learning from the Pilots

- Pilot are becoming more popular
- Underearning is significant
- Too many income-eligible families are not receiving care
- Growing desire for county child care leaders to address the barriers in ECE

However, many of these issues are felt in all counties

Learning from the Pilots

- CDE is sponsoring **AB 2626 (Mullin)** which will bring elements of the pilots statewide:
 - 2.9 year olds in CSPP and eliminate 50% 4 year olds requirement
 - Increase income eligibility (80% SMI)
 - 12 month eligibility for job seeking or facing homelessness
 - 32.5 hours weekly of service hours for families seeking employment or housing
 - Increased voluntary transfer of funds



Learning from the Pilots

Other important elements of AB 2626:

- Paid professional development days
- Families approved for low income housing as eligibility criteria for child care



What's Next

- Work with 9 new pilot counties on program implementation and oversee all 13 pilot counties
- Advocate for passage of AB 2626
- Collaborate on additional statewide reforms that will increase access to quality early care and education

Questions